PEOPLE SCRUTINY COMMITTEE

East Sussex County Council

THURSDAY 14 NOVEMBER 2019

10.30 am COUNCIL CHAMBER - COUNTY HALL, LEWES

MEMBERSHIP - Councillor Angharad Davies (Chair)

Councillors Charles Clark, Michael Ensor, Kathryn Field, Roy Galley, Tom Liddiard, Laurie Loe, Jim Sheppard, John Ungar (Vice Chair), Trevor Webb and Francis Whetstone

Mr Trevor Cristin, Diocese of Chichester Representative Mr Simon Parr, Roman Catholic Diocese Representative Mrs Nicola Boulter, Parent Governor Representative Mr Matthew Jones, Parent Governor Representative

AGENDA

- 1 Minutes of the previous meeting (Pages 3 8)
- 2 Apologies for absence
- 3 Disclosures of interests

Disclosures by all members present of personal interests in matters on the agenda, the nature of any interest and whether the member regards the interest as prejudicial under the terms of the Code of Conduct.

4 Urgent items

Notification of items which the Chair considers to be urgent and proposes to take at the appropriate part of the agenda. Any members who wish to raise urgent items are asked, wherever possible, to notify the Chair before the start of the meeting. In so doing, they must state the special circumstances which they consider justify the matter being considered urgent.

- Scrutiny Review of the Changing Care Market: Information and Signposting 6 month monitoring report (*Pages 9 18*)
 - Report by the Director of Adult Social Care and Health
- Reconciling Policy, Performance and Resources (RPPR) 2020/21 (Pages 19 36)
 - Report by the Chief Executive.
- Work programme (Pages 37 54)
 - Report by the Assistant Chief Executive.
- 8 Scrutiny Review: Schools Coping with Change, The Way Forward 6 month monitoring report (Pages 55 62)
 - Report by the Director of Children's Services

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PHILIP BAKER
Assistant Chief Executive
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6 November 2019

Contact Stuart McKeown, Senior Democratic Services Adviser, 01273 481583,

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Agenda Item 1

PEOPLE SCRUTINY COMMITTEE

MINUTES of a meeting of the People Scrutiny Committee held at County Hall on 19 September 2019.

PRESENT Councillors Charles Clark, Angharad Davies (Chair), Michael Ensor,

Kathryn Field, Tom Liddiard, Laurie Loe, Jim Sheppard, and Bob Bowdler

Simon Parr, Catholic Diocese Representative Matthew Jones, Parent Governor Representative

LEAD MEMBERS Councillor Sylvia Tidy, Lead Member for Children and Families

Councillor Bob Standley, Lead Member for Education and Inclusion,

Special Educational Needs and Disability

Councillor Carl Maynard, Lead Member for Adult Social Care and Health

ALSO PRESENT Keith Hinkley, Director of Adult Social Care and Health

Tom Hook, Assistant Director Planning, Performance and Engagement

Division

Graham Bartlett, Independent Chair, Safeguarding Adults Board

George Kouridis, Head of Service, Adult Safeguarding Stuart Gallimore, Director of Children's Services

Louise Carter, Assistant Director (Communication, Planning and

Performance)

Sally Carnie, Head of Looked After Children Services

Douglas Sinclair, Head of Children's Safeguards & Quality Assurance Reg Hooke, Independent Chair, Local Safeguarding Children's Board

Stuart McKeown, Senior Democratic Services Adviser

41 MINUTES OF THE PREVIOUS MEETING

41.1 RESOLVED: to agree the minutes of the previous meeting as a correct record.

42 APOLOGIES FOR ABSENCE

42.1 Apologies for absence were received from Councillors John Ungar, Trevor Webb, Francis Whetstone, Nicola Boulter (Parent Governor Representative) and Trevor Cristin (Diocese of Chichester Representative).

43 DISCLOSURES OF INTERESTS

- 43.1 There were none.
- 44 <u>URGENT ITEMS</u>
- 44.1 There were none.

45 SAFEGUARDING ADULTS BOARD (SAB) ANNUAL REPORT

- 45.1 Graham Bartlett, Independent Chair of the Safeguarding Adults Board introduced the Annual Report and highlighted a number of key developments, including:
 - A Quality Assurance and Learning Development Officer has been appointed to work with both East Sussex County Council and Brighton and Hove City Council in support of

- developing an improved multi-agency audit process. This development means the Board will have access to a comprehensive data set which enables it to have a better understanding of safeguarding risks;
- New policies and procedures such as the Sussex Safeguarding Adults Policy and Procedures; revised self-neglect procedures; and the Multi-Agency Mental Capacity Act Policy and Procedures were published in 2018-19; and
- In 2018-19 two new Safeguarding Adult Reviews (SAR) commenced. These are
 ongoing and the findings will be reported to the People Scrutiny Committee in next
 year's annual report. The SAB also contributed to a SAR which was led by the Local
 Safeguarding Children's Board (LSCB), with the resultant report being published in June
 2019.
- 45.2 The Committee then discussed a range of issues. These included:
 - Reporting safeguarding concerns. In response to a query about the public's awareness of adult safeguarding issues and when and how individuals should raise a safeguarding concern, Members heard about of a range of initiatives that both the SAB and the Adult Social Care and Health department have developed. These include, for example, work undertaken to promote reporting through the SAB's website and leaflets which contain the Health and Social Care Connect contact number. A further example is a safeguarding video produced by the Safeguarding Community Network (a sub-group of the SAB). The video focuses on the safeguarding experiences of Ben and how he overcame abuse. Members were encouraged to view the video. Members were also informed that this is an area which is kept under constant review by the SAB and the Department, with the aim being to always ensure members of the public have a clear and simple route to report any concerns.
 - Cross-border working. Members asked for clarification about the extent of crossborder working and were informed about a number of PAN Sussex policies, procedures and protocols which are supportive of this approach. Members were also informed about networks such as the Association of Directors of Adult Social Services (ADASS) which provide opportunities to share good practice and develop policy.
 - Operation Signature. Operation Signature is the operational response of Sussex Police to scam mail fraud. Members welcomed this initiative but asked whether the differing levels of crime presented in the report are representative of a trend (regarding the graph on page 41 of the agenda). In response, Members were informed that it is not clear whether the variability relates to changes in levels of reporting of crime or is instead reflective of actual rates of offending. A longer-term analysis would therefore be needed to establish the nature of any trend.
- 45.3 RESOLVED: to receive the Annual Report of the Safeguarding Adults Board.

46 <u>SCRUTINY REVIEW OF THE CHANGING CARE MARKET: ADULT SOCIAL CARE WORKFORCE</u>

- 46.1 The People Scrutiny Committee agreed at its meeting on 7 March 2019 to establish a Scrutiny Review Board to undertake a review of issues relating to the workforce challenges facing the adult social care sector (this being the second review in a series of four planned scrutiny reviews relating to the ongoing changes within the local adult social care market). The Board consisted of Councillors Charles Clark, Michael Ensor, John Ungar and Trevor Webb. Councillor Webb was elected as the Chair of the Review Board.
- 46.2 Councillor Davies introduced the report by discussing the context of the review. This included highlighting the report's focus on the recruitment and retention challenges facing the

independent care sector. Councillor Ensor, speaking on behalf of the Chair of the Board who was unable to attend the meeting, highlighted the Board's keen awareness of the stark nature of the challenges facing the sector and discussed some of the Board's key findings.

46.3 The report was welcomed by both the Committee and the Department.

46.4 RESOLVED:

to agree the report of the Review Board and to submit the report to Cabinet on 12 November 2019 for comment and to Full Council for approval on 3 December 2019.

47 RECONCILING POLICY, PERFORMANCE AND RESOURCES (RPPR) 2020/21

- 47.1 Keith Hinkley, Director of Adult Social Care and Health introduced the report by providing an overview of the context within which the current RPPR process is taking place. Mr Hinkley also highlighted to the Committee that a key aim of the report is to ensure Members have all the information they need to support them with their contributions to the RPPR process.
- 47.2 In response to a query about the impact of the Government's announcement in September of a one-year spending round, Mr Hinkley commented that the additional funding would have a positive short-term impact. The funding was therefore welcomed by the Council given the financial pressures it is currently working under. However, and given its short-term nature, the additional funding was not likely to have a significant impact on the Council's Medium-Term Financial Plan.
- 47.3 Members of the Committee also discussed the targets contained within the Children's Services Portfolio Plan. In response to a specific query about a target relating to school exclusions, Stuart Gallimore, Director of Children's Services, advised Members that the target in question had been developed in response to a range of factors, some of which are specific to East Sussex. For example, East Sussex is an outlier in terms of the numbers of students who are excluded. Whilst the Department are working to understand the reasons for this high rate of exclusion, it does mean any target it sets now has to be formulated with a clear picture of the current situation in mind (so the resultant target is set at a realistic, but still challenging level). Furthermore, the savings the Department have had to implement in recent years mean that the level of support it can offer to schools has been greatly reduced. This reduced capacity to provide support has come at the same time as schools and academies have gained a greater degree of autonomy. Nonetheless the Department remain ambitious and within the resources available to it, it is working on initiatives which are aimed at helping to reduce the rate of school exclusion in the county. This includes, for example, a focus on bringing school leaders together to discuss what can be done to positively impact on the issue.
- 47.4 It was confirmed that the RPPR 2020-21 Savings Board will meet on Monday 16 December 2019.
- 47.5 RESOLVED: to establish a RPPR Scrutiny Review Board to meet on Monday 16 December 2019 to consider the developing Portfolio Plans, the Core Offer and savings proposals as they emerge.

48 SCRUTINY WORK PROGRAMME

48.1 The Committee discussed its Work Programme which is comprised of a number of ongoing scrutiny reviews, reference groups and planned reports.

Initial Scoping Reviews

Developing Care Markets/Bedded Care Strategy.

48.2 At its meeting on the 20 June 2019 the Committee agreed to conduct an initial scoping exercise into issues relating to the Adult Social Care and Health Department's bedded care strategy for older people. Membership of the Initial Scoping Board was agreed as: Councillor Davies, Ensor, Webb and Whetstone.

48.3 The Committee RESOLVED to:

Consider the findings of the initial scoping board at its meeting on 14 November 2019.

School Exclusions.

48.4 At its meeting on the 20 June 2019 the Committee also agreed to conduct an initial scoping exercise into issues relating to the numbers of pupils who are excluded from school. Membership of the Board was agreed as: Councillors Field, Loe, Liddiard and Matthew Jones (Parent Governor Representative).

48.5 The Committee RESOLVED to:

Consider the findings of the initial scoping board at the next suitable meeting of the Committee.

Reference groups

Educational Attainment and Performance Scrutiny Reference Group

48.6 The Educational Attainment and Performance Scrutiny Reference Group is scheduled to meet in January 2020 to discuss the education attainment data for 2019. The Committee also requested that the Reference Group receive a briefing on the work of the recently implemented School Improvement Boards.

48.7 The Committee RESOLVED to:

agree to meet in January 2020 and receive a briefing on developments relating to the work of the School Improvement Boards.

Health and Social Care Integration Programme Reference Group

48.8 The Director of Adult Social Care and Health informed the Committee that Cabinet will be provided with a progress report regarding the development of a Joint Health and Social Care Plan for East Sussex, as required by the NHS Long Term Plan. In relation to this the Director proposed that Members of the Health and Social Care Integration Programme Reference Group are provided with a separate briefing on progress with the development of the Joint Plan.

48.9 The Committee RESOLVED to:

agree that a meeting of the Health and Social Care Integration Programme Reference Group be arranged so that Members could be provided with a briefing about progress with the development of a Joint Health and Social Care Plan for East Sussex.

Future Committee Agenda Items

The Committee noted the items listed for its future committee meetings.

49 <u>EAST SUSSEX LOCAL SAFEGUARDING CHILDREN'S BOARD (LSCB) ANNUAL</u> REPORT

- 49.1 Reg Hooke, Independent Chair of the East Sussex LSCB, introduced the annual report and highlighted some of the Board's key activities during 2018/19, including:
 - **Operation Encompass**. Following a pilot in Hastings, the Police are now required to inform a school immediately where a child has been exposed to domestic abuse so that schools can give appropriate support to the child in question;
 - Contextual safeguarding. With the support of the University of Sussex the LSCB has taken a lead on 'contextual safeguarding'. This is a multi-agency approach to understanding and responding to safeguarding risks outside of a child's family life. It recognises the risks which can occur in different relationships that children and young people form in schools, neighbourhoods and online and works to intervene at that level;
 - Lay Member activity. Lay Members form a critical part of the LSCB by providing
 additional challenge and scrutiny and the Committee were informed about some of the
 activities of these Members. For example, during 2018/19 Lay Members met with young
 people from the Eastbourne Youth Forum to consider their priorities and attended the
 annual safeguarding in school conference;
 - Serious Case Reviews. Members were advised that there had been no serious case reviews during 2018/19; and
 - Pan Sussex Conference. In 2018 the PAN Sussex Conference was delivered with a focus on safeguarding adolescents. Over 100 delegates attended from a wide range of agencies. Topics included: contextual safeguarding approach to adolescents; understanding adolescent neglect; and transitioning from child to adult services.
- 49.2 Mr Hooke also drew the Committee's attention to the revised version of the Department for Education's guidance document, 'Working Together to Safeguard Children 2018'. Key developments set out within the revised guidance include the replacement of Local Safeguarding Children's Boards with Local Safeguarding Children Partnerships, as well as significant changes to the child death review process. With the requirements of the revised guidance in mind, the Committee were informed that new East Sussex Safeguarding Children Partnership arrangements were published in June 2019 and would take effect from 1 October 2019.
- 49.3 The Committee then discussed:
 - Operation Encompass. Members recognised how important it is for schools to be made aware of what their pupils are experiencing in their home life so that extra provision can be put in place to support these vulnerable children;
 - Promotion of child safety. Members discussed the importance of promoting safety to children, particularly in terms of the risks young people can expose themselves to. The department agreed that it is important to promote safety within schools and other social settings. Mr Hooke advised the Committee that the LSCB monitors any rise in specific types of accidents. This includes, for example, accidents within the home.
 - Regulated placements. Members discussed the use of unregulated placements for young people aged 18 and above. The Committee were advised that young people in this group are normally placed in regulated care facilities, such as a foster home or supported lodgings. In very specific circumstances though it is sometimes necessary to put in place a bespoke package which places a young person in an unregulated placement. However, this only happens when all other options have been exhausted and the alternative would mean that the young person in question does not have a place to stay.

- Child Death Overview Panel. Members noted that the Child Death Overview Panel is a statutory function of the Local Safeguarding Children's Board and questioned how child deaths will be reported under the new arrangements. Mr Hooke advised the Committee that child deaths will continue to be reported and will be included in the annual report of the new East Sussex Safeguarding Children Partnership.
- 49.4 RESOLVED the Committee agreed to receive the LSCB's annual report.

50 <u>SCRUTINY REVIEW OF SUPPORT FOR UNACCOMPANIED ASYLUM-SEEKING</u> CHILDREN

- 50.1 In November 2018 the People Scrutiny Committee agreed to appoint a Scrutiny Review Board to explore issues relating to support for Unaccompanied Asylum-Seeking Children (UASC) in East Sussex. The Board consisted of: Councillors Kathryn Field, Francis Whetstone and Trevor Webb. Councillor Field was appointed Chair of the Board.
- 50.2 Councillor Field introduced the report and highlighted Board's keenness to develop practical recommendations that would help UASC build their confidence and skills as they adapt to life in the United Kingdom.
- 50.3 The report was welcomed by both the Committee and the Department.
- 50.4 RESOLVED:

to agree the report of the Review Board and to submit the report to Cabinet on 12 November 2019 for comment and to Full Council for approval on 3 December 2019.

The meeting ended at 12:54pm.

Councillor Angharad Davies Chair

Agenda Item 5

Report to: People Scrutiny Committee

Date of meeting: 14 November 2019

By: Director of Adult Social Care and Health

Title: Scrutiny Review of the Changing Care Market: Information and

Signposting - six-month monitoring report

Purpose: To provide the Scrutiny Committee with a six-month progress

update report on the implementation of the recommendations

agreed

RECOMMENDATION:

The People Scrutiny Committee is recommended to consider and comment on the progress made on the implementation of the recommendations agreed in the review.

1 Background

- 1.1 In June 2018 the People Scrutiny Committee established a Scoping Board to look into the range of challenges facing the local care market. Some of these were highlighted in the 2018 Care Quality Commission Local Area Review of East Sussex; others are well known locally and nationally and are linked to increased demand for services and resources which are declining in relative terms.
- 1.2 The Scoping Board held two meetings with a range of officers from Adult Social Care: firstly, in August 2018, to examine the current state of the market and the key challenges; and secondly, in September 2018, to focus on how the challenges are being addressed. The Scoping Board identified four key areas for further scrutiny:
 - Public understanding and expectations of social care.
 - Social care workforce challenges.
 - Developing care markets to be informed by a markets review due to be complete by mid-2019.
 - Increasing community resilience, in particular addressing loneliness
- 1.3 The Information and Signposting Scrutiny Review addressed the first of these areas public awareness, understanding and expectations. The People Scrutiny Committee approved the final report of the Scrutiny Review Board at its meeting in March 2019. The review report was then presented to Cabinet in April 2019 at which time the Department produced an Action Plan which commented on how it would seek to implement the recommendations. This report provides an opportunity for the committee to be updated on progress since that time. A further update is scheduled to be considered by the committee at its meeting in June 2020.

2 Supporting information

2.1 The action plan attached at Appendix A provides updated commentary on progress with implementation. All actions have either been completed or are ongoing.

3. Conclusion and reasons for recommendations

- 3.1 Progress continues to be made on implementing the recommendations from the Scrutiny Committee's review as evidenced in **Appendix A**.
- 3.2 It is recommended that the Scrutiny Committee consider and comment on the progress made on the recommendations contained in the review.

KEITH HINKLEY Director of Adult Social Care and Health

Contact officer: Tom Hook

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APPENDICES

Appendix A: Scrutiny Review of Changing Care Market: Information and Signposting - six-month monitoring report

BACKGROUND DOCUMENTS

None

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SCR	UTINY RECOMMENDATION	DIRECTOR'S RESPONSE AND ACTION PLAN	TIMESCALE	UPDATE: NOVEMBER 2019
R1	Adult Social Care (ASC) should undertake additional engagement, ideally in partnership with an independent organisation, to gain a better insight into how well-informed people in East Sussex feel about social care support and funding arrangements. The engagement should include people who are not existing ASC clients and the findings should be used to inform ongoing ASC communications and information provision.	The department welcomes the opportunity to gain further insight into how people access information about ASC support and funding arrangements and will commission an independent organisation to undertake public engagement on this issue.	Apr – Oct 2019	The specification for this piece of work has been drafted and is being progressed as part of a wider programme linking it into Channel Shift and Health Integration programmes.

SCRUTINY RECOMMENDATION	DIRECTOR'S RESPONSE AND ACTION PLAN	TIMESCALE	UPDATE: NOVEMBER 2019		
The Council's response to the anticipated Adult Social Care Green Paper should highlight the need for a national awareness campaign to improve the public's understanding of social care services and funding. In particular, how modern social care services work and how people can help themselves to stay independent and plan ahead for their future social care needs.	awareness campaign to improve the public's understanding of social care services and funding. Last year, in response to the	In accordance with publication of the Green Paper – expected 'early 2019'	The social care Green Paper was originally due to be published in "summer 2017". The latest position, stated in September 2019, is that it will be published in due course".		

	PEOPLE SCRUTINY COMMITTEE REVIEW OF THE CHANGING CARE MARKET: INFORMATION AND SIGNPOSTING – ACTION PLAN					
SCR	UTINY RECOMMENDATION	DIRECTOR'S RESPONSE AND ACTION PLAN	TIMESCALE	UPDATE: NOVEMBER 2019		
R3	ASC should publish information on standard local authority rates paid for care in East Sussex to help individuals and families make informed choices about care.		May 2019	We have developed draft new ESCC ASC financial information pages which are due to be user tested prior to going live. These pages include published rates.		
R4	ASC should review the information on sources of financial advice provided online and in factsheets and consider whether signposting to accredited independent financial advisors could be improved.	A forthcoming customer insight report into financial information and advice should highlight where online content and paper publications can be strengthened. Two other factors should also aid signposting in this area; firstly, the recent creation by NHS Choices of an online social care section, which contains links to national sources of independent financial advice; and secondly, a new information architecture for the website which encourages greater usage of our online directories East Sussex 1Space and ESCIS, which both contain multiple listings of locally-based independent financial advisors who are accredited through the Society of Later Life Advisors (SOLLA).	Sept 2019	The customer insight report published in March 2019 included a number of recommendations for the web improvement project and financial services to follow. These include looking at the language used on our web pages (this came about as a result of user testing); a new arrangement of financial information in the redesigned web information architecture; a draft homepage that pushes users to source advice from East Sussex 1Space and ESCIS; a completely rewritten information leaflet (ILO2) on financial information; and greater prominence given to the savings and assets threshold above which clients pay the whole cost of their care contribution, on both letters and the website. All of these actions have either been implemented or are in the course of being signed off by service managers.		

	PEOPLE SCRUTINY COMMITTEE INFORMATION AND			
SCR	UTINY RECOMMENDATION DIRECTOR'S RESPONSE AND ACTION TIMESCALE PLAN		UPDATE: NOVEMBER 2019	
R5	ASC should ensure that the new digital content, particularly the availability of enhanced online self-assessment tools, is promoted to key groups who can support wider communication, for example voluntary and community sector organisations and county councillors.	groups within the voluntary and community sector about plans for the web project. As such, we are committed to 'closing the communication loop' as the project progresses. We will do this as important milestones are met as opposed to waiting until the conclusion of the project. In addition, one of the project's actions is to engage VCS organisations and contracted partners in a 'best practice' information sharing	Dec 2019	As per the action plan, the ASC web improvement project is co-hosting a VCSE digital workshop alongside our partners in the NHS in November 2019. The agenda includes plans to share best practice, promote both organisations' self-service digital tools and discuss with VCSEs what could be done further to assist their work with clients.
R6	Within the digital project particular attention should be given to the interface between the ESCC and NHS websites to ensure this is clear and seamless for users and minimises the risk of confusion.	the ESCC website we will pay particular attention to sections where we either link to, synchronize with or copy information from the NHS choices	Ongoing	The web improvement project has sought to use NHS Choices content as a source of authoritative information where possible. However, some technical issues, plus content that is too generic, means that there are occasions where this isn't possible. We are working with local CCGs to link up our digital offers, i.e. their usage of ESCC digital directories on both the online GP consultation and Primary Care Network social prescribing system projects.

	PEOPLE SCRUTINY COMMITTEE REVIEW OF THE CHANGING CARE MARKET: INFORMATION AND SIGNPOSTING – ACTION PLAN				
SCR	UTINY RECOMMENDATION	DIRECTOR'S RESPONSE AND ACTION PLAN	TIMESCALE	UPDATE: NOVEMBER 2019	
R7	ASC should check that leaflets	•	June 2019	All ESCC libraries and community libraries have been	
	are circulated to all community run libraries, as well as ESCC libraries.			added to our distribution lists.	
R8	ASC should engage with GP Practice Locality Groups and Patient Participation Group networks to promote the new digital offer, particularly self-assessment tools, and to refresh knowledge of Health and Social Care Connect. GPs should be encouraged to share this information with their practice staff.	ASC web transformation project manager to engage with both GP Practice Locality Groups and Patient Participation Groups. Engaging with GPs and patients is recognised as critical in order to effect the kind of channel shift towards self-assessment tools that the project seeks to	Sept 2019	The web improvement project worked with GPs in the development of the online information on services covering mental health in East Sussex. The information on services is pulled through from ES1Space. The CCG Acting Head of Primary Care Digital is a member of the directories working group, which has enabled a link to be established with the development of the GP online consultation project and the Primary Care Network's social prescribing initiatives. Opportunities to engage with both GP Practice Locality Groups and Patient Participation Groups will be taken as they arise.	

	PEOPLE SCRUTINY COMMITTEE REVIEW OF THE CHANGING CARE MARKET: INFORMATION AND SIGNPOSTING – ACTION PLAN					
SCRI	JTINY RECOMMENDATION	DIRECTOR'S RESPONSE AND ACTION PLAN	TIMESCALE	UPDATE: NOVEMBER 2019		
R9	Opportunities to align ESCIS and 1Space within available resources should be fully explored, for example co-locating links to the databases on the ESCC website. Opportunities to improve the way the directories are updated should also be explored.	between ES1Space and ESCIS managers to explore alignment of the directories. A scoping exercise is underway to establish user requirements for the directories which will inform how best to develop the	Sept 2019	This working group now comprises of managers from 1Space, ESCIS, Support with Confidence, NHS CCGs and Children's Services. The scoping exercise is completed and a technical comparison between 1Space and ESCIS is near completion. We are working closely with the East Sussex Social Prescribing Project to provide a database solution for the primary care recording system it aims to establish. As of October 2019, there has also been a signal that Children's Services are seeking to use 1Space for their own social care / Local Offer services, which could see both ASC&H and CS pool resources to continue to pay for licencing and hosting costs.		
R10	All councillors should encourage local groups and organisations to ensure their entries on ESCIS are kept up to date. Councillors should also make use of the online reporting facility to flag out of date information relating to local organisations within their division.	using their local knowledge and networks to contribute to updating ESCIS. To support this, the updated ASC guide for councillors (see R12) will include links to ESCIS and details of how updates can be submitted by	Ongoing	This has been included in the redrafted departmental guidance. (See recommendation 12).		

	PEOPLE SCRUTINY COMMITTEE REVIEW OF THE CHANGING CARE MARKET: INFORMATION AND SIGNPOSTING – ACTION PLAN						
SCRU	JTINY RECOMMENDATION	DIRECTOR'S RESPONSE AND ACTION TIMESCALE PLAN		UPDATE: NOVEMBER 2019			
R11	The People Scrutiny Committee should further examine the role of social prescribing and how it is developing in East Sussex within the planned scrutiny review of community resilience and loneliness.	accepted this recommendation and the department notes that the committee intends to further examine the role of social prescribing within the planned	Oct 2019- Mar 2020 (planned timescale for scrutiny review)	As per previous update. This will be included in the scrutiny review into community resilience and loneliness.			
R12	<u> </u>	reference to the new digital offer, and to organise a briefing session to	Aug 2019	The ASC departmental guide has been redrafted and includes the additional information suggested. Final editing is being undertaken prior to publication. A councillor briefing will be arranged upon publication.			

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Agenda Item 6

Report to: People Scrutiny Committee

Date of meeting: 14 November 2019

By: Chief Executive

Title: Reconciling Policy, Performance and Resources (RPPR)

Purpose: To provide an update on the Council's business and financial

planning process, Reconciling Policy, Performance and Resources (RPPR), and the Committee's comments and requests for further

information.

RECOMMENDATIONS:

The Scrutiny Committee is recommended to consider the information in the attached RPPR Cabinet report of 12 November 2019 (appendix A) and:

- (1) review the updated Medium Term Financial Plan (MTFP);
- (2) comment on the options for the use of one-off funding and consider any alternative proposals Cabinet should consider; and
- (3) identify any further work or information needed to aid the Scrutiny Committee's contribution to the RPPR process for consideration at the December RPPR Board, or as part of the Committee's ongoing work programme.

1. Background

Spending Round Announcements

- 1.1 The Spending Round 2019 contained additional funding for Social Care for next year, to be funded in part by the ability to levy an additional 2% precept for Adult Social Care and in part by a one-year social care grant. It also included the roll-over of Better Care Funding for one year and additional funding for the SEND High Needs Block of the Dedicated Schools Grant.
- 1.2 The new funding for local government is very welcome, but with the exception of money raised locally through Council Tax, is for one year only. Whilst it provides us with the opportunity to reprofile savings decisions or to make one-off investments next year, the funding does not change the picture over the medium term financial planning period.

Options for using one-off funding

- 1.3 The RPPR report to Cabinet sets out a number of options for utilising the one-off funding announced for 2020/21. The options have an aggregate estimated cost of £12.720million against anticipated available funding of £6.313 million, once savings have been made and pressures in budgets addressed. Choices will need to be made between the options once the final local government finance settlement is known. In the short-term Cabinet is recommended not to make the savings in relation to Early Help family key worker staffing in 2020/21 in light of the additional funding which is anticipated being available.
- 1.4 The Scrutiny Committee is asked to comment on the options and identify any other areas Members believe could be explored for one-off funding or investment.

2. Scrutiny engagement in RPPR

- 2.1 At the September meeting the Scrutiny Committees reviewed the current Portfolio Plans, MTFP, savings plan and Core Offer contained in the State of the County report. It is likely that full information on the finance settlement will not be received by the Council until the end of December or early January.
- 2.2 The **November 2019 Scrutiny Committees** are invited to:
 - review the updated MTFP (see Appendix 4 of the Cabinet report attached as Appendix A);
 - comment on the options for the use of one-off funding (see Appendices 2 and 3 of the Cabinet report attached as Appendix A);
 - identify any further work or information needed to aid the Scrutiny Committee's contribution to the RPPR process for consideration at the December RPPR Board; and
 - fine tune the Scrutiny Committee's work programme to ensure the Committee is in the best position to contribute to the ongoing RPPR process.

Appendix A contains the 12 November Cabinet RPPR report, which details the updated MTFP for the Council and the options for using the one-off funding.

- 2.3 The Committee's **RPPR Board** will meet on 16 December 2019 to agree detailed comments and any recommendations on the budget proposals and emerging portfolio plans to be put to Cabinet on behalf of the committee in January 2019. The Chairs of the People and Place Scrutiny Committees are invited to attend the RPPR boards of both Committees.
- 2.4 The **March 2020 Scrutiny Committees** will review the process and their input into the RPPR process and receive feedback on how scrutiny input has been reflected in final plans. Any issues arising can be reflected in the future committee work programme.
- 2.5 Running alongside this process, there will be a number of opportunities for all Members to engage in the RPPR process.

BECKY SHAW Chief Executive

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Telephone: 01273 481583

Email: stuart.mckeown@eastsussex.gov.uk

Local Member: All

Background Documents:

None

Report to: Cabinet

Date of meeting: 12 November 2019

By: Chief Executive

Title: Reconciling Policy, Performance and Resources (RPPR) update

Purpose: To update on the latest Medium Term Financial Plan (MTFP) and

options for use of one-off funding

RECOMMENDATIONS:

Cabinet is recommended to

- 1. welcome the additional one-off funding expected for 2020/21 but note that it is one off and does not affect the savings position over the next Medium Term Financial Plan;
- 2. agree that planning continues on the basis that the 2% Adult Social Care precept is agreed by County Council when setting the budget;
- 3. agree that, subject to funding being available, the savings in relation to Early Help family key workers (£0.981m) are not implemented in 2019/20 or 2020/21;
- 4. ask officers to continue to develop proposals for the one-off expenditure set out in paragraphs Q to AD in appendix 3 and to invite Scrutiny Committees to consider the suggested proposals, along with any others suggested by Members; and
- 5. agree that lobbying should continue for a sustainable funding regime to meet the needs of the residents of East Sussex.

1. National Context Update

1.1 Since the State of the County report in July there have been some developments which affect our business and financial planning.

Spending Round

- 1.2 The Chancellor of the Exchequer delivered his Spending Round to Parliament on 4 September. With respect to Local Government the announcement contained additional funding for Social Care for next year, to be funded in part by the ability to levy an additional 2% precept for Adult Social Care and in part by a one year social care grant. The social care grant will not, however, be ring-fenced and there are not expected to be conditions attached to it. The Spending Round also included the roll-over of Better Care Funding for one year and additional funding for the SEND High Needs Block of the Dedicated Schools Grant.
- 1.3 The Spending Round included announcements that the current business rate pilots would end, except for mayoral areas, but that authorities would be able to revert to previous pooling arrangements. The Government announced its intention to continue the Troubled Families Grant for another year. It has also been announced that the Public Health Grant will be increased by inflation plus 1%, but there is speculation that conditions on the grant may include a requirement for councils to cover the cost of pay rises of public health provider staff and costs associated with the expansion of impact trials for the anti HIV drug PrEP.
- 1.4 Funding increases were also announced for schools, housing and the police and the fair funding review was delayed until April 2021.
- 1.5 The new funding for Local Government is very welcome but, with the exception of money raised locally through Council Tax, is for one year only. Whilst it provides us with the opportunity to reprofile savings decisions or to make one-off investments next year, the funding does not change the picture over the medium term financial planning period. This means we do not have the sustainable funding needed to avoid making more savings and to enable us to invest long term in prevention and local priorities. More details of

the funding announcements and the anticipated impact on the County Council's budget are set out in paragraph 3 below.

General Election

1.6 The General Election on 12 December adds to current uncertainty as the provisional Local Government settlement will be delayed until after the election and any change in Government could clearly impact on spending plans. A settlement is unlikely to be announced until late December and could be later if there were to be a change of Government. This uncertainty cannot be avoided and planning will continue on the basis of the current Government's announcements.

2. Local Context Update

- 2.1 Our Reconciling Policy, Performance and Resources (RPPR) process ensures that both spending and savings proposals are aligned with our priorities: driving sustainable economic growth; keeping vulnerable people safe; helping people help themselves; and making best use of resources, with the latter being the test applied to all our activities.
- 2.2 The scale of the savings the Council has delivered over an extended period means the scope for making savings in non-priority areas is very constrained and therefore savings in areas which support our priorities have been inevitable. It was in the light of this challenge that the Core Offer was developed last year, to set out as clearly as possible the services the Council believes local people need as a reasonable minimum in a period of austerity.
- 2.3 The Council Plan and medium term financial plan (MTFP) agreed by Council in February are designed to ensure that the Council could still deliver its Core Offer at the end of the 2021/22. The consequent indicative savings for the next two years at that time are set out below.

	2020/21 £m	2021/22 £m	Total £m
Communities, Economy & Transport	1.462	0.917	2.379
Children's Services	2.337	0.268	2.605
Adult Social Care	0.248	0.000	0.248
Business Services / Orbis	1.161	0.787	1.948
Total Departments	5.208	1.972	7.180

- 2.4 These are the current assumptions underlying our plans. The additional funding announced for next year remains uncertain, but will need to be allocated in line with our priorities and with the aim of ensuring the Council can maintain its Core Offer for as long as possible.
- 2.5 Our Council and portfolio planning will also need to take account of the Council's recent resolution in relation to climate change and consider what additional actions need to be taken to achieve the target set and how any additional costs arising are to be met.

3. Medium Term Financial Plan Update

3.1 In the State of the County report the MTFP for 2020/21 to 2022/23 showed a total deficit of £34.4m. There have been a number of national announcements since this report which have now been incorporated in the MTFP. A summary of the movements is shown at Appendix 1.

3.2 The Spending Round 2019 included the allocations for 2020/21 set out in the table below:

Funding 2020/21	National Funding	ESCC Estimated Allocation £m	
	£m		
Improved Better Care Fund (iBCF):			
Improved Better Care Fund	1,513	15	
Supplementary iBCF	324	4	
ASC Winter Pressures	240	3	
Total Improved Better Care Fund	2,077	22	
Social Care Grant:			
New Funding 2020/21	1,000	10	
Social Care Support Grant	410	4	
Total Social Care Grant	1,410	14	
SEND High Needs Block Additional funding ¹	700	1	
Total Funding	4,187	37	

¹ The estimated one-off allocation is £5.8m; until permitted use is known, £1.276m has been allocated to offset SEND pressures.

- 3.3 The option to raise additional funding by way of a 2% Adult Social Care (ASC) precept was also announced. Cabinet is asked to confirm that the RPPR planning should continue on the basis that the 2% ASC precept is agreed by County Council in February 2020. Whilst pressure is created on individuals by any increase in Council Tax, given the continued pressure on the Council's budget and the lack of certainty about future funding, there is a need to ensure that the Council's base budget is maximised in line with the Government's anticipated view of its spending power. The ASC Precept will raise an additional £18m over the MTFP period.
- 3.4 The authority is part of the East Sussex Business Rates Pilot for 2019/20. The Government has said that the 2019/20 pilot schemes will not continue. MHCLG has announced that authorities can revert to prepilot pooling arrangements. East Sussex Councils have told MHCLG that they would like to do this and are currently awaiting confirmation.
- 3.5 The technical consultation on the proposed Local Government finance settlement suggests that the Social Care grant is distributed on the basis of the current ASC relative needs formula, adjusted for presumed use of the ASC precept. This would give East Sussex County Council one-off funding of £10.2m.
- 3.6 It also suggests that Supplementary improved Better Care Fund and ASC Winter Pressures funding will be rolled over into the Better Care Fund for future years, rather than being one-off. This is reflected in the MTFP assumptions.
- 3.7 More detail has also been provided about the formula for distribution of Revenue Support Grant (RSG); with the proposal to add inflation nationally to the Spending Formula Assessment and not just to authorities with negative RSG, resulting in a fairer distribution of resources nationally. This has been one of ESCC's lobbying points, and will result in an estimated additional £1.5m for the Council in 2020/21.
- 3.8 The MTFP currently assumes that the proposed savings of £7.180m set out in paragraph 2.3 above will be delivered. Some options for use of the one-off funding propose reprofiling some of the £1.855m of savings (Appendix 3 paragraphs Q-S)
- 3.9 Other revisions to the MTFP include normal updates to ongoing models for inflation, Council Tax and Business Rates.

- 3.10 Quarter 1 monitoring, reported to Cabinet in October, highlighted the significant in-year pressure on Children's Service Social Care. An overspend of £5.6m in Children' Services Looked After Children budget was reported. Actions to reduce the service and financial pressure continue and those identified at Q1 included:
 - Contract awarded to London Care Solutions to provide some independent provision to commence in November.
 - Exploring the business case for expanding in-house residential provisions.
 - Review current procurement approach and ensure learning used from adult services' dedicated team.
- 3.11 Work is ongoing to identify improvements to forecasting Children's Social Care needs to improve the prediction of future demand and future pressures. It is important that the MTFP is soundly based on evidence and £4.9m has been included in 2020/21 as pressure funding, with a further £2.5m in 2021/22.
- 3.12 The updated MTFP at Appendix 4 shows a revised deficit position of £25.4m over the period, with additional funding of £6.3m in 2020/21. The additional funding, whilst helpful, is one-off. It will not, therefore, change the Council's savings requirement; neither is it sufficient to close the budget gap over the MTFP period. If the additional one-off funding announced were to become permanent, the Council would still have a deficit of £10.729m over the MTFP period (see table below):

	£m					
	2020/21	2021/22	2022/23	Total		
Revised MTFP - current position	(6.313)	21.204	10.468	25.359		
MTFP if additional one-off funding was permanent	(6.313)	6.574	10.468	10.729		

3.13 The current MTFP is not final as new information and updates are ongoing including: emerging pressures; the outcome of the pensions triennial valuation; confirmation of business rates pooling and the provisional Local Government finance settlement and other Local Government announcements.

4. Public Health

4.1 The public health Core Offer sets out how we will meet our mandated responsibilities and make the best use of the resources available by targeting action where health inequality is greatest and by using evidence to ensure that interventions are effective. Currently our public health work is funded by a ringfenced Government grant. As part of the Spending Round, the Government announced its intention to increase the grant by inflation plus 1% in 2020/21, but there may be conditions attached to how the grant is spent. Longer term, the Government's current proposal under the fair funding review is that it is subsumed into local funding. If the specific grant continues, it is expected to reduce over the next few years. While we do not anticipate savings to be needed in Public Health in the next year, the review of services will continue to ensure that whatever resources are available are focused on areas of highest priority, support the ambitions described within the recently published NHS long term plan where appropriate and deliver on actions that will make the most difference to residents' long term health.

5. Options for the use of one-off funding

- 5.1 The one-off funding for 2020/21, announced in the Spending Round, offers the opportunity for Members to review current savings plans. The funding can only be used once and therefore does not change the savings requirement or budget gap over the MTFP period. The funding does provide an opportunity to:
 - Reprofile savings;
 - Invest in services to reduce future demand; and/or
 - Make one-off capital investment.

- 5.2 Chief Officers have developed options for use of the funding that are a combination of the three and are set out in Appendix 3, paragraphs Q to AD. Chief Officers have developed these options with consideration of the following principles:
 - No ongoing revenue costs which add to future savings are created;
 - Future pressures and/or demand are reduced;
 - The effect on partners is considered; and
 - Recognising the MTFP is for 3 years, the funding does not have to be spent in year one.
- 5.3 The total cost of the options is £12.72m and our current estimate is that there will be £6.313m available, once savings identified in paragraph 2.3 above have been made and Children's and Adult Social Care base funding is increased to take account of pressures.
- It is recommended that, subject to funding being available in the budget setting process, Cabinet agree at this meeting not to take the savings identified in the Early Help Keywork 2020/21 (Option R in Appendix 3) in 2019/20 or 2020/21. This service meets the criteria of managing demand and reduces the need for families to draw on more costly social care. The Early Help Review evidenced the impact targeted keywork has in preventing families from needing more intensive social work interventions, and that it helps the Council step families down safely from social work to Early Help (see report to Lead Member, Children and Families 7 October 2019). Early Help keywork helps to support vulnerable families, avoid child safety concerns, and manage the demand for statutory services. Continued investment in keywork staffing and associated costs will help maintain resilience in families.
- 5.5 Other choices between the proposals will need to be made once the final Local Government finance settlement is known. In the meantime, Cabinet is asked to agree that Chief Officers continue to develop the proposals in Appendix 3 and invite Scrutiny Committees to consider the suggested proposals, along with any others suggested by Members.

6. Lobbying and Communications

6.1 Stability and sustainability of funding continues to be urgently needed for Local Government. In the short term, this means pressing the new Government for an early settlement at least equivalent to that announced in the Spending Round. In the longer term we will continue lobby for a future funding settlement which meets the growing needs of our population and which enables us to plan over a medium term period to make the best use of the money we have and which recognises that locally raised business rates and Council Tax cannot meet those needs on their own.

7. Next Steps

7.1 The RPPR options will be reported to People Scrutiny Committee on 14 November 2019 and Place Scrutiny Committee on 20 November 2019 for their review and input. The Council will, as usual throughout RPPR, engage with its partners about their views.

8. Conclusion

8.1 The MTFP has been updated to reflect announcements since State of the County was presented to Cabinet on 16 July 2019. The position now shows a revised total deficit over the three-year MTFP of £25.4m. However, due to the nature of the one-off funding projected to be received in 2020/21, there is a surplus of £6.3m in 2020/21. This provides an opportunity to explore options for the use of this one-off surplus. The report sets out the options put forward to date.

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Appendix 1 - MTFP Movements

Movement since State of the County	Ref	2020/21 Estimate £million	2021/22 Estimate £million	2022/23 Estimate £million	Total Estimate £million
State of the County, Cabinet 16 July 2019 DEFICIT/(SURPLUS) - excluding savings		20.418	5.470	8.532	34.420
Add back Savings 2020/21-2021/22	Α	(5.208)	(1.972)		(7.180)
State of the County, Cabinet 16 July 2019 DEFICIT/(SURPLUS) - after savings		15.210	3.498	8.532	27.240
UPDATES TO THE MTFP					
Pressures added to the MTFP					
Pay Award Inflation increase to 2.5% for 2020/21	В	0.658	0.714	0.769	2.141
Update of staff data	С	0.500	0.010	0.011	0.521
Children's Services Structural Pressure (LAC)	D	4.900	2.500		7.400
Total Pressures added to the MTFP		6.058	3.244	0.780	10.062
REVISED DEFICIT/(SURPLUS)		21.268	6.722	9.312	37.302
Spending Round Funding					
Improved Better Care Fund: Supplementary amount roll in	E	(3.649)			(3.649)
Improved Better Care Fund: Winter Pressures roll in (after specific use in 20/21)	F		(2.586)		(2.586)
Social Care Grant 2020-21: Social Care Support Grant (one-off)	G	(4.417)	4.417		0.000
Social Care Grant 2020-21: New Funding (one-off)	Н	(10.213)	10.213		0.000
SEND High Needs Block Additional funding ¹ (oneoff)	I	(1.276)	1.276		0.000
Revenue Support Grant (RSG) additional inflation	J	(1.526)	(0.088)	1.005	(0.609)
Total Spending Round Funding		(21.081)	13.232	1.005	(6.844)
Other Changes					
Business Rates adjustment	K	(0.616)	0.701	0.002	0.087
Council Tax normal adjustment e.g. growth	L	0.292	0.302	0.329	0.923
Adult Social Care Precept	М	(5.814)	(0.175)	(0.180)	(6.169)
General Contingency	N	0.060			0.060
Children's Services Pressure Dedicated Schools Grant reprofile	0	(0.422)	0.422		0.000
Total Other Changes		(6.500)	1.250	0.151	(5.099)
DEFICIT/(SURPLUS) AFTER UPDATES TO THE MTFP		(6.313)	21.204	10.468	25.359

¹ The estimated one-off allocation is £5.8m in 2020/21; until permitted use is known, £1.276m has been allocated to offset SEND pressures already included in the MTFP in 2020/21. Noting that there are further pressures in the MTFP for 2021/22 and 2022/23 which cumulatively total £6.318m

Appendix 2 - Options for the use of one-off funding

Description	Ref	£m					
	2020/21 2021/22 2022/23		Total				
	r	_	1	1			
Revised MTFP - current position	Р	(6.313)	21.204	10.468	25.359		
			I				
ONE-OFF FUNDING REQUESTED							
	I	1	ı	T			
Reprofile of savings in base budget:							
CSD - total Safeguarding savings	Q	0.586			0.586		
CSD - family key worker element of Early Help savings	R	0.981			0.981		
CET - part of Libraries savings	S		0.288		0.288		
Subtotal reprofile of savings		1.567	0.288	0	1.855		
Revenue:							
ASC - Assessment & Care Management journey	Т	0.226	0.226		0.452		
ASC - Behavioural Insight across the health and social care system	U	0.250	0.250		0.500		
ASC - Bedded Care	V	0.359	0.300	0.196	0.855		
ASC - Home Care Commissioning	W	0.110			0.110		
ASC/CS - Accommodation and Floating Support	Х	0.978	0.582	0.160	1.720		
ASC/CS – IT Care Management System	Υ	0.165	0.048	0.048	0.261		
CS - No Wrong Door model (support for vulnerable adolescents)	Z	1.125	1.125	1.125	3.375		
CS - Family Group Conferencing expansion	AA	0.350			0.350		
Subtotal revenue		3.563	2.531	1.529	7.623		
Capital:							
CET - Economic Development	AB	1.000			1.000		
CS - Disability Children's Homes	AC	0.242			0.242		
CET - Highways Works Programme Management	AD	2.000			2.000		
Subtotal capital		3.242	0.000	0.000	3.242		
TOTAL ONE-OFF FUNDING REQUESTED		8.372	2.819	1.529	12.720		

Appendix 3

MTFP Assumptions and Information

A Savings

Savings identified as part of the Core Offer work undertaken by CMT and Services during 2019/20 RPPR. Further work has been undertaken to confirm the deliverability of these savings and, at this point in time and subject to ongoing consultations, all identified savings are expected to be delivered in-year. Noting that some departments have submitted options to reprofile certain savings – these are detailed at Appendix 2. A breakdown by department is shown below; subject to update should any reprofiling be approved:

	Approved Savings at Council Feb 19				
	2020/21 £m	2021/22 £m	Total £m		
Communities, Economy & Transport	1.462	0.917	2.379		
Children's Services	2.337	0.268	2.605		
Adult Social Care	0.248	0.000	0.248		
Business Services / Orbis	1.161	0.787	1.948		
Total Departments	5.208	1.972	7.180		

B Pay Award

The service inflation model has been updated for a 2.5% pay award; this will be subject to any union pay claim and the negotiated offer. National pay settlements for the public sector are running at 2.5% and above. A further 0.5% to increase the award to 3% annually would be in the region of £0.7m per annum.

C Rebase of Staff Data

Current estimates have been updated for rebased staff data and known changes to Teachers and Soulbury pay scales.

D Children's Services Structural Pressure (LAC)

Quarter 1 Monitoring showed structural pressure within Children's Services relating to Looked After Children (LAC). Principally due to the increases continuing from 2018/19 in agency placements for LAC with complex needs and an increasing number of semi-independent placements as children get older. There is also an emerging pressure around Unaccompanied Asylum Seekers reaching the age of 18 where costs are greater than the Government subsidy received.

E Improved Better Care Fund (IBCF) – Supplementary

It was announced in the technical consultation that Supplementary IBCF and Winter Pressures have been rolled into Better Care Fund (BCF). Therefore it is assumed that this is ongoing funding, whilst Government is still to confirm its status. This is because its removal would be a significant change in resources (and therefore this remains a risk). Inflation continues to be modelled at zero for the funding; this may change in future years.

F IBCF – Winter Pressures roll in

As stated at para E, Supplementary IBCF and Winter Pressures have been rolled into Better Care Fund (BCF). Use of Winter Pressures has already been agreed for 2020/21, consideration should be given around options for its use in future years.

G Social Care Support Grant

This grant was introduced for 2019/20 and will continue for 2020/21, resulting in an additional £4.4m. This has been merged with the Adult and Children's Social Care Grant.

H Adult and Children's Social Care Grant

The Spending Round announced a new £1bn funding for Social Care grants. The technical consultation, published on 3rd October 2019, suggests that the preferred distribution methodology is based on the current ASC relative needs formula, adjusted for presumed use of the ASC Precept. This results in additional one-off funding of £10.2m.

I SEND High Needs Block additional funding

Funding of £700m for SEND will be distributed as part of the high needs block. Based on current distributions this could result in an additional £5.8m for the Council, which could offset the current MTFP pressure and potential future years' pressures. However, the amount, distribution method and permitted use for this funding have yet to be confirmed.

J Adjustment to Revenue Support Grant (RSG)

The Spending Round announced £300m uprating of the core settlement. In the technical consultation more detail has been provided around the formula for distribution of this; Government is proposing to add inflation nationally to the Spending Formula Assessment and not just to authorities with negative RSG, resulting in a fairer distribution of resources nationally. This has been one of the ESCC's lobbying points, and will result in an extra £1.5m for the Council in 2020/21. The assumption thereafter is that RSG decline will have shifted on a year but be at the same rate as previously reported; ahead of any reform.

K Business Rates

Business rates have been updated for the latest information from Districts and Boroughs, which suggests the risk of a deficit occurring on the collection fund as a result of the pilot have not materialised.

L Council Tax normal adjustment

The previous estimated growth of 1.1% has been reduced to 1.0% given the lower than expected outturn in 2018/19 and estimates of growth provided by LG Futures showing a decline.

M Adult Social Care Precept

Announced in the Spending Round was the option to raise £0.5bn by way of a 2% Adult Social Care Precept. This will be consulted on through the Local Government settlement. As stated at paragraph H, the presumption is that Councils will apply the precept, as the distribution of the Adult and Children's Social Care Grant has been adjusted for this.

N General Contingency

The general contingency is currently set at 1% of net budget less treasury management, and has been updated to reflect changes in the MTFP since State of the County.

O Children's Services Dedicated Schools Grant reprofile

Use of the grant has been reprofiled, and reduces in 2020/21; the balance of £0.422m has been slipped to 2021/22.

Summary of Options for the Use of One-off Funding

P Hold 2020/21 surplus for future years

Given the level of uncertainty for future years' funding; other pressures arising through the pressures protocol that are yet to be assessed for inclusion in the MTFP; and the impact of decisions that are yet to be made regarding capital investment requirements, the surplus funding could be used to mitigate these risks. In effect the surplus would be held in reserve until there is more certainty around future funding.

- Q One-off funding: CS reprofile of safeguarding savings (£0.586m in 2020/21) Reprofile the entirety of Safeguarding savings from 2020/21 to 2021/22. This would allow a more cost effective response and a greater capacity to manage demand and mean fewer children will become subject to Child Protection Plans or not enter (or stay for less time in) the care system.
- Reprofile the key worker element of Early Help savings (£0.981m out of total savings of £2.610m) from 2020/21 to 2021/22. Delaying level three key work savings would enable the department to preserve the capacity of early help teams to divert referrals away from social care. What this means in operational terms is that we will be able to recruit key workers to posts that have been held vacant to avoid the need for compulsory redundancies during the Early Help Review.
- S One-off funding: CET reprofile of libraries savings (£0.288m in 2021/22) Reprofile part of the Libraries savings (£0.288m out of £0.528m) from 2021/22 to 2022/23. This would still deliver £0.240m of savings in 2021/22, to allow for a comprehensive review of the strategic library commissioning strategy and allow a phased approach to the review of options in respect of the Ropemaker Park lease and better manage any impact on the 'back office' team (Librarians and Ropemaker Park team).

NB: should options Q-S be approved, the savings table would be revised as follows:

	Revised Savings					
	2020/21	2021/22	Total		2022/23	
	£m	£m	£m		£m	
Communities, Economy & Transport	1.462	0.629	2.091		0.288	
Children's Services	0.770	1.835	2.605			
Adult Social Care	0.248		0.248			
Business Services / Orbis	1.161	0.787	1.948			
Total Departments	3.641	3.251	6.892		0.288	

T One-off funding: ASC Assessment & Care Management journey (£0.452m over two years from 2020/21)

Proposal to accelerate and expand current work with regards to channel shift, systems change and digital improvements supporting core ASC business; resulting in an improved client journey and reduced entrants into the social care system.

U One-off funding: ASC Behavioural Insight (£0.500m over two years from 2020/21)

Proposal to implement a behavioural insight project across the health and social care system to identify areas of focus and efficiency in: single health and social care economy; processes, systems, communications; Public Health interventions. This would deliver reduced demand entering the system, improved flows within the system, improved outcomes for residents in the health and social care system and reduced late/non-payment of debt.

V One-off funding: ASC Bedded Care (£0.359m, £0.300m, £0.196m in 2020/21, 2021/22, 2022/23 respectively)

Investment in the Bedded Care Team to increase brokerage capacity to purchase residential and nursing beds for ASC and the NHS. Also requested is investment in programme and project support to manage the work. This would facilitate a more efficient use of resources and timely hospital discharge.

The resources will increase capacity to ensure patients are able to be discharged from hospital in a timely way. Improving our contract management arrangements will also ensure we are able to purchase beds from the market to better meet changing demands and needs.

Increasing brokerage capacity within the bedded care team will have a direct and positive impact on patient flow out of hospital. Securing appropriate bedded care placements within a community setting to enable timely hospital discharge reduces the length of stay in hospital beds. This releases hospital bed capacity which is generally more costly than community based care and also ensures people are not staying longer in hospital than is necessary, which is often detrimental to people who are frail and elderly. The estimated cost to healthcare providers of one non-elective admission is £1,609 per admission and the cost of one excess bed day is £346 per day (£2,422 per week). The brokerage team ensure a consistent, whole system approach to purchasing beds.

W One-off funding: ASC Home Care Commissioning (£0.110m in 2020/21)

A project to work with providers to test different ways of working alongside the current core home care business model. The four areas to be tested are; complex cases, reviews, hospital discharge and Occupational Therapy involvement, with the aim to support people to live independently at home and reduce admissions to care homes. The learning will inform development of the service specification for the new contract.

The Home Care recommissioning work has commenced. The investment will enable ASC to test out new ways of working, including an outcomes based approach.

Best practice theory promotes outcomes-based commissioning, specifically in terms of reducing ongoing reliance on services and therefore reducing overall demand over time. This will directly and positively impact on Community Care budget spend.

X One-off funding: ASC/CS Accommodation and Floating Support (£0.987m, £0.582m, £0.160m in 2020/21, 2021/22, 2022/23 respectively)

A project to test alternative referral and access routes into floating and accommodation based support to ensure the service model is fit for purpose; meeting the needs of the people the service is designed to support and to establish links / protocols with other pathways (e.g. Rough Sleeping Initiative). This would mitigate demand and provide more appropriate and effective signposting and support for people who are currently presenting to floating support services and District and Borough Housing services, with complex needs, and/or who are at risk of homelessness.

This investment will enable ASC/CS to test new models of service delivery and evaluate their effectiveness prior to producing the future specification and contracts for these services. The models that will be tested will aim to improve the efficiency and effectiveness of accommodation pathways for people with complex needs, including how they are supported to move-on into general needs housing, with reduced reliance on Adult Social Care.

Y One-off funding: ASC/CS IT Care Management System (£0.165m in 2020/21 and £0.048m in each of 2021/22 and 2022/23)

Investment to use the existing framework agreement with Liquidlogic (who supply ASC & CS case management system) to procure and implement the software called the 'Delegation Portal', for both ASC & CS. Funding is sought for a three-year period to determine the effectiveness of the portal; any recurrent costs beyond 2022/23 will be funded through social work force efficiencies.

This would give both ASC & CS the ability to electronically obtain multi-agency contributions from external professionals and providers into operational practice forms, which could save staff time in collating this information from professionals/providers, improve data quality /integrity and help manage the demand (e.g. in ASC reviews could be delegated from operational staff to care providers/other professionals to complete, rather than ASC staff doing this activity).

If the project progressed with just the ASC element, the costs would be reduced to £0.083m, £0.024m and £0.024m.

It is likely that in practice there could be efficiency savings of £0.010m-£0.050m p.a. from 2021/22 enabling a better Core Offer to be delivered from within existing resources, rather than cashable savings realised by reducing staffing levels.

NB: the outcomes of all work/projects/investment described at T-Y will be assessed and reflected in the MTFP as they emerge.

- Z One-off funding: CS No Wrong Door (£3.375m over the three years to 2022/23) Investment in a No Wrong Door model an innovative model developed by North Yorkshire CC to work with adolescents experiencing complex challenges with an innovative multiagency "hub" at the heart of the service. This would use short-term placements and edge of care support (in and out of care) and a range of services, support and accommodation options always progressing to permanence where young people's aspirations drive practice. If the model is successful it would become part of Core Services and would therefore be an ongoing cost, offset by savings; the full impact will be modelled should this option be taken forwards.
- AA One-off funding: CS Family Group Conferencing expansion (£0.350m in 2020/21) Investment to expand the existing Family Group Conferencing service to Children in Need which is the most cost effective way to reduce risks and the likelihood of children being placed on CP plans or becoming LAC, and as a result reducing social care costs. The investment is expected to deliver non-cashable efficiency savings of £1.224m from 2021/22 resulting from reductions in Social Worker caseloads.
- AB One-off funding: CET Economic Development (£1.000m in 2020/21)

The East Sussex Economic Intervention Fund (EIF) consists of: the ESInvest Business Grants and Loans fund; Stalled sites fund; and upgrading empty properties and business incubation unit fund. It has been running for 6 years and directly addresses one of the four Council priorities "driving sustainable economic growth" by supporting local businesses through capital investment to grow and create jobs. It is a key plank of Economic Development which is considered by the Council to be part of the Core Offer. In order to provide the baseline finance required to meet the demand for the EIF, there is a need for a £1.000m injection into the scheme. Failure to have the correct resource in place will have a detrimental impact to deliver the additional jobs and economic growth this initiative is forecast to achieve. This will be a contribution to the project grants and loans within the Capital Programme.

AC One-off funding: CS Disability Children's Homes (£0.242m in 2020/21)

Investment to remodel the Children's Disabilities Children's Homes to create additional capacity and reduce the costs of residential care placements in the independent sector by keeping more children in local provision within the county. This would create an extra 3 beds and provide greater options for keeping children within local provision, minimising existing and onward costs and delivering better outcomes for them in the longer term. It is expected to achieve net savings of £0.352m p.a. from 2020/21.

AD One-off funding: CET Highways Works Programme Management (£2.000m in 2020/21)

A contribution towards the agreed basic need investment to be funded in the Capital Programme for Highways Works Programme Management in order to achieve agreed condition targets. The £2.000m could facilitate early investment to support management of the programme of works and avoid the need to borrow early with the associated borrowing costs.

Appendix 4

Medium Term Financial Plan	2019/20	2020/21	2021/22	2022/23
	Approved Budget	Estimate	Estimate	Estimate
	£million	£million	£million	£million
TAXATION & GOVERNMENT FUNDING		(375.145)	(388.290)	(397.278)
Business Rates (Inclusive of BRR Pilot)	(83.761)	4.133	(1.615)	(1.740)
Revenue Support Grant (RSG)		(3.561)	1.418	1.534
Council Tax	(290.498)	(8.234)	(8.919)	(9.188)
Adult Social Care Precept		(5.814)	(0.175)	(0.180)
New Homes Bonus	(0.886)	0.331	0.303	0.138
TOTAL TAXATION & GOVERNMENT FUNDING	(375.145)	(388.290)	(397.278)	(406.714)
SERVICE PLAN				
Service Expenditure	340.888	341.236	351.315	383.859
Inflation				
Pay Award	3.635	3.366	3.025	3.127
Contractual inflation (contract specific)	0.889	1.005	0.958	0.916
Normal inflation for contracts	6.270	9.537	8.782	9.154
Adult Social Care				
Growth & Demography	3.538	3.840	3.500	3.500
Adult Social Care Winter Pressures		2.586	(2.586)	
Children's Services				
Dedicated Schools Grant	4.891	1.778	0.422	
Growth & Demography	1.656	1.555	1.070	2.822
Looked After Children	1.043	4.715	1.909	
Post 16 i-Send (New Responsibility)	0.269			
Fostering	0.374			
Care leavers (New Responsibility)	0.163			
Home to School Transport	0.726			
Communities, Environment & Transport				
Waste Housing Growth	0.233	0.174	0.213	0.200
Street lighting Electricity/Re-payment of Investment		(0.195)	(0.655)	
Libraries Hastings rates and utilities	0.046			
Business Services				
IT & Digital Licences	0.297			
IT & Digital Data Centre		0.093		
Apprenticeship Team		0.117		
Savings				
Savings 2019/20	(5.131)			
Specific Grants				
Improved Better Care Fund	(18.551)	(2.586)		
Social Care Grant 2020-21		(14.630)	14.630	
SEND High Needs Block Additional funding ¹		(1.276)	1.276	
NET SERVICE EXPENDITURE	341.236	351.315	383.859	403.578

Cornerate Evnenditure		22,000	25 070	Π	25 400
Corporate Expenditure		33.909			35.490
Treasury Management	17.696	0.687	(0.179)		0.221
Funding Capital Programme - New Homes Bonus		0.555	(0.303)		(0.138)
General Contingency	3.570	0.130	0.090		0.090
Contribution to balances and reserves	0.908	(0.216)			
Pensions	10.338	0.785			
Apprenticeship Levy	0.600				
Levies & Grants	0.797	0.020	0.012		0.012
TOTAL CORPORATE EXPENDITURE	33.909	35.870	35.490		35.675
TOTAL PLANNED EXPENDITURE	375.145	387.185	419.349		439.253
CUMULATIVE DEFICIT/(SURPLUS)	0.000	(1.105)	22.071		32.539
ANNUAL DEFICIT/(SURPLUS)	0.000	(1.105)	23.176		10.468
Savings 2020/21-2021/22		(5.208)	(1.972)		
CUMULATIVE DEFICIT/(SURPLUS) after savings		(6.313)	14.891		25.359
ANNUAL DEFICIT/(SURPLUS) after savings		(6.313)	21.204		10.468

¹ The estimated one-off allocation is £5.8m in 2020/21; until permitted use is known, £1.276m has been allocated to offset SEND pressures in 20/21. Noting that there are further pressures in the MTFP for 2021/22 and 2022/23 which cumulatively total £6.318m.

Agenda Item 7

Report to: People Scrutiny Committee

Date of meeting: 14 November 2019

By: Assistant Chief Executive

Title: People Scrutiny Committee Work Programme

Purpose: To review and agree items for the People Scrutiny Committee's

future work programme.

RECOMMENDATIONS: The Committee is recommended to:

- 1) review and agree any amendments to the work programme set out in Appendix A, including agreeing agenda items for future Committee meetings and any changes or additions to the Committee's other scrutiny work;
- 2) Agree topics for Scrutiny Reviews to be included in the Committee's future work programme; and
- 3) review upcoming items on the County Council's Forward Plan (Appendix B) to identify any issues that may require more detailed scrutiny.

1 Background

- 1.1 The work programme is an important tool in ensuring the correct focus and best use of the Committee's time in scrutinising topics that are of importance to the residents of East Sussex, and the efficient and effective working of the Council. It also provides clarity for those who may be requested to give evidence to the Committee on the issues under review, and the questions the Committee requires answers to.
- 1.2 All reports and activities on the work programme should have a clear objective and purpose. Reports should not be "to note" or simply to provide information to the Committee, which could be provided as briefings outside of the formal Committee meetings.
- 1.3. Discussion of the work programme provides the Committee with the opportunity to consider topics that it may be of value to scrutinise, and to decide whether further scoping work is required. This provides a basis for deciding the best way of scrutinising a topic, the timescale, and who from the Committee will be involved in carrying out the review work. If there are a number of potential topics for review, Members can determine the priority of the work within the resources available to the Committee.

2 Supporting information

Work programme

- 2.1 The Committee is asked to review and agree any amendments to the items set out in its work programme (attached at Appendix A). This includes reviewing and agreeing the Committee's future agenda items, its list of potential future Scrutiny Reviews, the work of its Reference Groups and the subject matter for any reports for information.
- 2.2 When considering potential topics for inclusion in the work programme, the Committee is asked to consider a range of questions. These include:
 - Is the topic relevant to the Council's Corporate Priorities?

- Is the issue of concern or of relevance to East Sussex residents?
- Can Scrutiny have an impact and add value by scrutinising this issue, service or policy?
- Is the issue one that the Committee can realistically influence?
- Are the resources needed to undertake the review available?
- 2.3 Any suggestions for potential Scrutiny Review topics should be discussed with the Chair, or the relevant Senior Democratic Services Adviser, in advance of the Committee meetings.

Forward Plan

2.4 A copy of the Council's Forward Plan of executive decisions for the period 1 November 2019 to 29 February 2020 is included at Appendix B. The Committee is requested to review the forthcoming items on the Forward Plan to identify any issues within the remit of this Committee that may require more detailed scrutiny. The Forward Plan is revised and published on a monthly basis and Committee members should regularly review the Forward Plan.

3. Conclusion and reasons for recommendations

3.1 An important part of managing the work of the People Scrutiny Committee is to have an agreed future work programme. This involves the Committee assessing its priorities, ensuring its ongoing reviews are completed in a timely fashion and identifying new areas for scrutiny.

PHILIP BAKER Assistant Chief Executive

Contact Officer: Stuart McKeown, Senior Democratic Services Adviser

Tel. No. 01273 481583

Email: stuart.mckeown@eastsussex.gov.uk

BACKGROUND DOCUMENTS

None

Appendix A

People Scrutiny Committee

Title of Review	Detail	Proposed Completion Date
Scrutiny Review of the Changing Care Market: Adult social care workforce	The Committee agreed on 7 March 2019 to approve the recommendations set out in the Terms of Reference report and appoint a Review Board and Chair as set out below: Cllr Webb (Chair) Cllr Clark Cllr Ensor Cllr Ungar Proposed timeline: 19 September 2019 final report of the Review Board to the Committee 12 November 2019 report to Cabinet 3 December 2019 report to Council	Final report taken to the People Scrutiny Committee on 19/09/19. Repor will now progress on to Cabinet on 12/11/19 and Fu Council on 03/12/19.
Scrutiny Review of Support for Unaccompanied Asylum-Seeking Children	The Committee agreed on 27 November 2018 to approve the recommendations of the Initial Scoping Board to appoint a Review Board and Chair as set out below: Clir Field (Chair) Clir Webb Clir Whetstone Proposed timeline: 19 September 2019 final report of the Review Board to the Committee 12 November 2019 report to Cabinet 3 December 2019 report to Council	Final report taker to the People Scrutiny Committee on 19/09/19. Repor will now progress on to Cabinet on 12/11/19 and Full Council on 03/12/19.

Subject area for initial scoping	Detail	Proposed Dates
Developing Care Markets/Bedded Care Strategy	 The Committee agreed on 20 June 2019 to conduct an initial scoping exercise into issues relating to the Adult Social Care Department's bedded care strategy for Older People: Membership of the Initial Scoping Board was agreed as: Cllrs Davies, Ensor, Ungar, Webb and Whetstone. The findings of the Initial Scoping Board will be considered by the People Scrutiny Committee at its meeting on 14 November 2019. 	The Initial Scoping Board met on 24/09/19.
School Exclusions	 The Committee agreed on 20 June 2019 that there is merit in conducting an initial scoping exercise into issues relating to the numbers of pupils who are excluded from school: • Membership of the Initial Scoping Board: Cllrs Loe, Liddiard, Field and Matthew Jones (Parent Governor Representative) • The findings of the Initial Scoping Board will be considered by the People Scrutiny Committee at its meeting on 12 March 2019. 	Initial Scoping Boards dates to be confirmed.

List of Suggested Potential Future Scrutiny Review Topics

Suggested Topic	Detail
Loneliness/resilience (provisional timing: 2020)	Key questions to include: How can the Council incorporate addressing loneliness into its existing work, particularly the community resilience workstream?
Elective Home Education	Issues relating to the increase in the numbers of children being home educated. The Committee were informed that a relevant Private Member's Bill has not yet completed its progress through Parliament. The expectation is that national guidance will follow in due course (although there is not a clear date for this). The Committee therefore agreed to revisit this subject once the Government has published its guidance.

Reference Group Title	Subject area	Meeting Dates
Health and Social Care Integration Programme (HASCIP): a Member-led Reference Group	It was agreed at the first meeting of the People Scrutiny Committee in June 2018 to create a group of Members to keep track of ESBT and C4You related matters. These programmes have now been replaced with a single Health and Social Care Integration Programme covering the whole of East Sussex. The group will therefore continue with its monitoring role in relation to the countywide programme and will identify potential scrutiny topics. It will meet on an ad hoc basis.	Next meeting: group to meet as required.
	Membership of the group: Cllrs Ungar (lead), Davies, Webb, Ensor and Clark.	
Strategic Commissioning Review of Early Help Scrutiny Reference Group	It was agreed by the Committee on 25 June 2018 that following Members would sit on this group: Cllr Davies, Cllr Galley, Cllr Field and Cllr Whetstone. The purpose of this reference group is to provide scrutiny input into the review of Early Help.	Next meeting: Proposed for January 2020.
Educational Attainment and Performance Scrutiny Reference Group	Established in light of discontinuation of Education Performance Panel. It was agreed by the Committee on 25 June 2018 that the following Members would remain on this group and that it would meet once per annum (in the spring). Membership: Cllr Galley, Cllr Field and Cllr Whetstone. As agreed at the meeting of the Committee on 1 October 2018, Matthew Jones, Parent Governor Representative was added to the Group. The Reference Group met on 7 January 2019 and was provided with a briefing on the attainment data for 2018.	Next meeting: 7 January 2020
Reconciling Policy, Performance and Resources (RPPR)	RPPR Board meeting to agree detailed comments and any recommendations on the emerging portfolio plans and savings proposals to be put to Cabinet on behalf of their parent scrutiny committees.	RPPR Board – next meeting: 16 December 2019

Subject Area	Detail	Proposed Date
National Loneliness Strategy	A briefing on the implications of the national Loneliness Strategy recently published by Government and the appointment of a Minister.	Circulated on 09/05/19
Fixed term Exclusion and Permanent Exclusion from School and School Attendance	The Committee discussed its concerns regarding school exclusion rates in East Sussex and Members agreed they would like to understand more about the challenges in this area. The Committee therefore requested data relating to both school exclusion and school attendance figures.	Circulated on 11/04/19
Training and Development		
Title of Training/Briefing	Detail	Proposed Date
Briefing on ASC Green Paper	To gain a better understanding of the potential implications of the Government's Green Paper on Adult Social Care once published.	Tbc dependent or publication of Green Paper.
Future Committee Agenda		Author
Items		
12 March 2020		
	To provide the Committee with an opportunity to review its input into the RPPR process for 2020/21 and suggest improvements to the process.	
12 March 2020 Reconciling Policy, Performance and	, , , , , , , , , , , , , , , , , , , ,	Becky Shaw, Chi
12 March 2020 Reconciling Policy, Performance and Resources (RPPR) 2020/21 Standing Advisory Council for Religious	process for 2020/21 and suggest improvements to the process. To update the Committee on the work of SACRE, with the report to include a further update on secondary school performance in relation to the requirements	Becky Shaw, Chie Executive

15 June 2020			
Schools Coping with Change – The Way Forward Scrutiny Review	12 Month monitoring report on progress with the Review Board's recommendations.	Stuart Gallimore, Director of Children's Services	
East Sussex Safeguarding Children Partnership (ESSCP) - Serious Case Reviews	A report outlining the findings and outcomes of Serious Case Reviews undertaken by the ESSCP during 2019/20. The report to include the findings and outcomes of any Serious Case Reviews undertaken by the East Sussex Local Safeguarding Board (LSCB) during 2019/20 (the ESSCP replaced the LSCB in September 2019).	Independent Chair, East Sussex Safeguarding Children Partnership	
Scrutiny Review of the Changing Care Market: Information and Signposting	12 Month monitoring report on progress with the Review Board's recommendations	Keith Hinkley, Director of Adult Social Care and Health	
Committee Work Programme	To manage the committee's programme of work including matters relating to ongoing reviews, initial scoping reviews, future scrutiny topics, reference groups, training and development matters and reports for information.	Senior Democratic Services Adviser	
15 September 2020			
Reconciling Policy, Performance and Resources (RPPR) 2021/22	The Committee will continue the process of examining the Departmental Portfolio Plans and budget for the 2021/22 financial year.	Becky Shaw, Chief Executive	
Safeguarding Adults Board - Annual Report	The Safeguarding Adults Board (SAB) Annual Report outlines the safeguarding activity and performance in East Sussex during the previous financial year, as well as some of the main developments in place to prevent abuse from occurring.	Chair, Safeguarding Adults Board	
East Sussex Safeguarding Children Partnership (ESSCP) - Annual Report	Presentation of the annual report of the East Sussex Safeguarding Children Partnership.	Independent Chair, East Sussex Safeguarding Children Partnership	
Committee Work Programme	To manage the committee's programme of work including matters relating to ongoing reviews, initial scoping reviews, future scrutiny topics, reference groups, training and development matters and reports for information.	Senior Democratic Services Adviser	

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19 November 2020		
Reconciling Policy, Performance and Resources (RPPR) 2021/22	The Committee will continue the process of examining the Departmental Portfolio Plans and budget for the 2021/22 financial year.	Becky Shaw, Chief Executive
Committee Work Programme	To manage the committee's programme of work including matters relating to ongoing reviews, initial scoping reviews, future scrutiny topics, reference groups, training and development matters and reports for information.	Senior Democratic Services Adviser

EAST SUSSEX COUNTY COUNCIL'S FORWARD PLAN

The Leader of the County Council is required to publish a forward plan setting out matters which the Leader believes will be the subject of a key decision by the Cabinet or individual Cabinet member in the period covered by the Plan (the subsequent four months). The Council's Constitution states that a key decision is one that involves

- (a) expenditure which is, or the making of savings which are, significant having regard to the expenditure of the County Council's budget, namely above £500,000 per annum; or
- (b) is significant in terms of its effects on communities living or working in an area comprising two or more electoral divisions.

As a matter of good practice, the Council's Forward Plan includes other items in addition to key decisions that are to be considered by the Cabinet/individual members. This additional information is provided to inform local residents of all matters to be considered, with the exception of issues which are dealt with under the urgency provisions.

For each decision included on the Plan the following information is provided:

- the name of the individual or body that is to make the decision and the date of the meeting
- the title of the report and decision to be considered
- groups that will be consulted prior to the decision being taken
- a list of other appropriate documents
- the name and telephone number of the contact officer for each item.

The Plan is updated and published every month on the Council's website two weeks before the start of the period to be covered.

Meetings of the Cabinet/individual members are open to the public (with the exception of discussion regarding reports which contain exempt/confidential information). Copies of agenda and reports for meetings are available on the website in advance of meetings. For further details on the time of meetings and general information about the Plan please contact Andy Cottell at County Hall, St Anne's Crescent, Lewes, BN7 1UE, or telephone 01273 481955 or send an e-mail to andy.cottell@eastsussex.gov.uk.

For further detailed information regarding specific issues to be considered by the Cabinet/individual member please contact the named contact officer for the item concerned.

EAST SUSSEX COUNTY COUNCIL County Hall, St Anne's Crescent, Lewes, BN7 1UE

For copies of reports or other documents please contact the officer listed on the Plan or phone Aaron Sams, Democratic Services Officer on 01273 335274.

FORWARD PLAN – EXECUTIVE DECISIONS (including Key Decisions) – 1 November 2019 TO 29 February 2020

Additional notices in relation to Key Decisions and/or private decisions are available on the Council's website.

Cabinet membership:

Councillor Keith Glazier - Lead Member for Strategic Management and Economic Development

Councillor Nick Bennett - Lead Member for Resources

Councillor Bill Bentley – Lead Member for Communities and Safety

Councillor Rupert Simmons – Lead Member for Economy

Councillor Claire Dowling - Lead Member for Transport and Environment

Councillor Carl Maynard – Lead Member for Adult Social Care and Health

Councillor Sylvia Tidy – Lead Member for Children and Families

6 Councillor Bob Standley – Lead Member for Education and Inclusion, Special Educational Needs and Disability

Date for Decision	Decision Taker	Decision/Key Issue	Decision to be taken wholly or partly in private (P) or Key Decision (KD)	Consultation	List of Documents to be submitted to decision maker	Contact Officer
4 Nov 2019	Lead Member for Education and Inclusion, Special Educational Needs and Disability	Admission arrangements 2021/21 - approval to consult To approve the annual consultation on admission arrangements for East Sussex Community and Voluntary Controlled schools for the 2021/22 academic year.	KD		Report, other documents may also be submitted	Jo Miles 01273 481911
4 Nov 2019	Lead Member for Education and	Proposed SEN (Special Educational Needs) facilities at Priory School and Robertsbridge	KD		Report, other documents may	Gary Langford 01273 481758

	Inclusion, Special Educational Needs and Disability	Community College. To consider the outcome of the consultations on establishing SEN facilities at Priory School and Robertsbridge Community College, and, if appropriate, to seek approval to publish statutory notices.		Local Members	also be submitted	
4 Nov 2019	Lead Member for Education and Inclusion, Special Educational Needs and Disability	SEN (Special Educational Needs) facility at Peacehaven Heights Primary School To provide the Lead Member with an update on the establishment of an SEN facility at Peacehaven Heights Primary School.		Local Members	Report, other documents may also be submitted	Gary Langford 01273 481758
Page 1 Nov 2019 47	Lead Member for Transport and Environment	Implementation of the Well Managed Highway Infrastructure Code of Practice Updates on the implementation of the New Well Managed Highway Infrastructure Code of Practice and to seek approval for proposed changes to highway policies and practices in response to the Code's 36 recommendations.			Report, other documents may also be submitted	Pippa Mabey 01273 335506
12 Nov 2019	Cabinet	Deed of Variation to the Integrated Waste Management Services Contract To seek delegated authority from Cabinet for the Director of Communities, Economy and Transport to make the arrangements for the Deed of Variation to the Integrated Waste Management Services Contract (IWMSC) to be executed.	P		Report, other documents may also be submitted	Justin Foster 01273 335805

12 Nov 2019	Cabinet	Reconciling Policy, Performance and Resources (RPPR) Update To consider an update in relation to Reconciling Policy, Performance and Resources (RPPR) including an update on the latest financial position.	KD		Report, other documents may also be submitted	Jane Mackney 01273 482146
12 Nov 2019	Cabinet	Scrutiny Review – Changing Care Market: Adult Social Care Workforce			Report, other documents may also be submitted	Stuart McKeown 01273 481583
12 Nov 2019	Cabinet	Scrutiny Review – Support for Unaccompanied Asylum Seeking Children (UASC)			Report, other documents may also be submitted	Stuart McKeown 01273 481583
Pag 2 Nov 2019 48	Leader and Lead Member for Strategic Management and Economic Development	Local Growth Fund (LGF) Round 3b - Grant agreement for Bexhill Creative Workspace project To seek approval for the County Council to enter into grant agreements to transfer LGF round 3b monies as approved by the South East Local Enterprise Partnership to the Bexhill Creative Workspace project		Local Members	Report, other documents may also be submitted	Marwa Al-Qadi 01273 336439
10 Dec 2019	Cabinet	Annual Audit Letter 2018/19 To consider the Annual Audit Letter for 2018/19.			Report, other documents may also be submitted	lan Gutsell 01273 481399
10 Dec 2019	Cabinet	Council Monitoring: Quarter 2 2019/20 To consider the Council Monitoring report for the second quarter of the financial year 2019/20.			Report, other documents may also be submitted	Jane Mackney 01273 482146

10 Dec 2019	Cabinet	Joint East Sussex Heath and Social Care Plan To agree priorities for integrating the commissioning and delivery of health and social care services, for three years from April 2020.	KD	Report, other documents may also be submitted	Vicky Smith 01273 482036
10 Dec 2019	Cabinet	Looked After Children Annual Report To consider the annual LAC (Looked After Children) report		Report, other documents may also be submitted	Liz Rugg 01273 481274
19 0 Dec 2019 age 49	Cabinet	Treasury Management Annual Report 2018/19 and mid-year report 2019/20 To consider a report on the review of Treasury Management performance for 2018/19 and the outturn for the first six months of 2019/20, including the economic factors affecting performance, the Prudential Indicators and compliance with the limits set within the Treasury Management Strategy.		Report, other documents may also be submitted	Ian Gutsell 01273 481399
11 Dec 2019	Lead Member for Economy	Business Services in East Sussex	P	Report, other documents may also be submitted	Katy Thomas 01273 482645
16 Dec 2019	Lead Member for Transport and Environment	Carbon reduction opportunities To determine whether ESCC should support and promote the iChoosr and		Report, other documents may also be submitted	Andy Arnold 01273 481606

		Warmer Sussex schemes, which will enable residents to cut their domestic carbon and energy costs			
16 Dec 2019	Lead Member for Transport and Environment	On-street car parking charges and tariff review To consider the consultation on proposed changes to on-street parking permit and parking tariff charges	KD	Report, other documents may also be submitted	Carl Valentine 01273 336199
16 Dec 2019 Page 5	Lead Member for Transport and Environment	Revision of Waste and Minerals Local Plan To seek approval to publish for an eight week consultation period the draft revised policies in the East Sussex, South Downs and Brighton & Hove Waste and Minerals Local Plan.		Report, other documents may also be submitted	Ed Sheath 01273 481632
16 Dec 2019	Lead Member for Transport and Environment	Sussex Local Natural Capital Investment Strategy To consider endorsement of the Strategy		Report, other documents may also be submitted	Andy Arnold 01273 481606
16 Dec 2019	Leader and Lead Member for Strategic Management and Economic Development	SELEP Legal Personality To approve changes to the Joint Partnership agreement between the six upper-tier authorities of the South East Local Enterprise Partnership (SELEP) such that SELEP can become a Company Limited by Guarantee		Report, other documents may also be submitted	Dave Evans 01273 335706
20 Jan 2020	Lead Member for Transport and	Guidance on Travel Plans for new development		Report, other documents may	Claire Warwick 01273 482239

	Environment	To seek approval of the updated guidance for travel plans relating to new development			also be submitted	
20 Jan 2020	Lead Member for Transport and Environment	Local Flood Risk Management Strategy delivery plan A report on progress made in delivering against the Local Flood Risk Management and to consider the next Delivery Plan, which will be for the period to the end of 2020/21	KD		Report, other documents may also be submitted	Ed Sheath 01273 481407
20 Jan 2020 Page 51	Lead Member for Transport and Environment	Proposed Policy position on connections to highway drainage To adopt a County Council Policy position for how it will consider and determine requests for new developments to connect to and dispose of surface water to the highway drainage.	KD		Report, other documents may also be submitted	Ed Sheath 01273 481407
28 Jan 2020	Cabinet	Conservators of Ashdown Forest Budget 2020/21 To consider the Conservators of Ashdown Forest budget for the financial year 2020/21.	KD	Local Members	Report, other documents may also be submitted	lan Gutsell 01273 481399
28 Jan 2020	Cabinet	East Sussex Environment Strategy Endorsement of the Environment Strategy and action plan	KD		Report, other documents may also be submitted	Andy Arnold 01273 481606
28 Jan 2020	Cabinet	Reconciling Policy, Performance and			Report, other	Jane Mackney

		Resources (RPPR) 2020/21: Draft Council Plan To consider the revenue budget, savings proposals, capital programme and draft Council Plan for 2020/21 (including Equality Impact Assessment, Engagement and Scrutiny feedback).	KD		documents may also be submitted	01273 482146
28 Jan 2020 Page	Cabinet	Transport for the South East (TfSE) Transport Strategy consultation To agree ESCC's response to the Transport for the South East (TfSE) Transport Strategy consultation.			Report, other documents may also be submitted	Jon Wheeler 01273 482212
28 Jan 2020	Cabinet	Treasury Management Strategy 2020/21 To consider the Treasury Management Strategy for the financial year 2020/21.	KD		Report, other documents may also be submitted	lan Gutsell 01273 481399
30 Jan 2020	Lead Member for Education and Inclusion, Special Educational Needs and Disability	Final decision on establishing SEN (Special Educational Needs) facilities at Priory School and Robertsbridge Community College to consider comments or objections received during the representation period following the publication of notices, and to seek a final decision on establishing an SEN facility at each school.	KD	Local Members	Report, other documents may also be submitted	Gary Langford 01273 481758

30 Jan 2020	Lead Member for Education and Inclusion, Special Educational Needs and Disability	To Approve the ESCC Funding Formula for 2020/21 After consulting with ESCC Schools and Academies, approval is now being sought from Lead Member to change the ESCC Funding Formula factors for 2020/21.		Report, other documents may also be submitted	Ed Beale 01273 337984
30 Jan 2020	Lead Member for Education and Inclusion, Special Educational Needs and Disability	To approve the DSG Budget for 2020/21 The DSG allocations are notified to the Local Authority in December and the DSG budget requires approval.		Report, other documents may also be submitted	Ed Beale 01273 337984
ු 0 Jan 2020 age 5	Lead Member for Communities and Safety	Petition for pedestrian crossing - Lindfield Road, Eastbourne To consider the request for a pedestrian crossing at Lindfield Road, Eastbourne	Lead Petitio Local Memb	documents may	Victoria Bartholomew 01424 724284
30 Jan 2020	Lead Member for Communities and Safety	Petition for pedestrian crossing - Little Ridge Avenue, Hastings To consider the request for a pedestrian crossing to be provided in Little Ridge Avenue, Hastings	Lead Petitio	also be submitted	Victoria Bartholomew 01424 724284
30 Jan 2020	Lead Member for Communities and Safety	Petition for pedestrian crossing - St Helen's Park Road, Hastings To consider the request for a pedestrian crossing at St Helen's Park Road, Hastings	Lead Petitio	also be submitted	Victoria Bartholomew 01424 724284

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Agenda Item 8

Report to: People Scrutiny Committee

Date of meeting: 14 November 2019

By: Director of Children's Services

Title: Scrutiny Review of Schools Coping with Change – the Way Forward:

six-month monitoring report

Purpose: To provide the Scrutiny Committee with a six-month progress

update report on the implementation of the recommendations

agreed

RECOMMENDATION:

The People Scrutiny Committee is recommended to consider and comment on the progress made on the implementation of the recommendations agreed in the review.

1 Background

- 1.1 The People Scrutiny Committee agreed at its meeting in November 2018 to refer on to the Cabinet Committee its scrutiny review report on Schools Coping with Change the Way Forward. The review report was then approved at a meeting of the East Sussex County Council on 5 February 2019.
- 1.2 The review explores many of the key challenges facing schools and academies and what could be done to help them cope with the high level of change within the education sector. More specifically the review focused on, for example, issues relating to the evolving nature of school partnerships and the role of strategic bodies.
- 1.3 The scrutiny review report was presented to Cabinet in January 2019. At that time the Department produced an Action Plan which commented on how it would seek to implement the recommendations. This report provides an opportunity for the committee to be updated on progress since that time. A further update is scheduled to be considered by the committee at its meeting in June 2020.

2 Supporting information

2.1 The action plan attached at Appendix A provides updated commentary on progress with implementation of the eleven recommendations approved by Cabinet in January 2019. All actions have either been completed or are ongoing.

3. Conclusion and reasons for recommendations

- 3.1 Progress continues to be made on implementing the recommendations from the Scrutiny Committee's review as evidenced in **Appendix A**.
- 3.2 It is recommended that the Scrutiny Committee consider and comment on the progress made on the recommendations contained in the review.

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APPENDICES

Appendix A: Scrutiny Review of Schools Coping with Change – the Way Forward: six-month update on the Departmental Action Plan

BACKGROUND DOCUMENTS

None

primary, 100% all through

SCRUTINY REVIEW of SCHOOLS COPING WITH CHANGE - THE WAY FORWARD CHILDREN'S SERVICES DEPARTMENT ACTION PLAN DIRECTOR'S RESPONSE AND ACTION PLAN Update November 2019 SCRUTINY RECOMMENDATION TIMESCALE The Chair of the People Scrutiny The department and service welcome the intervention. A letter from Councillor Committee to write on behalf of the Angharad Davies, Chair of the Action: People Scrutiny Committee, committee to the Secretary of State for Education seeking further detail was despatched to the Chair of the People Scrutiny Committee to write on behalf of Feb 19 regarding his vision for schools and Secretary of State, with a the committee to the Secretary of State for Education. academies. In particular, the letter response received in June should seek clarity regarding the 2019. Department's stance on the academy programme and the promotion of formal partnership arrangements. R2 Work to be undertaken by the Local The Council's strategy Excellence for All contains a number Sept 19 The updated Excellence for of priority areas that promote the leadership role of All strategy published in Authority to promote the leadership role of Governing Bodies and Head September 2019 outlines the Governing Bodies and Head teachers including: teachers. Such activity should seek to shared vision, values and Support leaders and governors to develop strong empower schools to consider actively ambitions the local authority partnerships including federations and multi-academy their current organisational and our partners have for trusts so that all schools and settings have a sustainable arrangements and the potential creating an excellent future. benefits of partnership arrangements. education system in East Support the development and alignment of partnerships If already in some form of partnership, Sussex where no pupil or to provide sustainable system-led structures through then relevant schools should review educational establishment is which schools take responsibility for improvement in their whether the benefits of their current left behind. There is a sharper local area, identifying underperformance and working focus on those who are arrangements are being fully exploited together to secure strong outcomes on all measures. and actively consider how they vulnerable or disadvantaged strengthen these arrangements over and on how we will deliver The department welcomes Scrutiny's recognition of the role the coming years. improvement through the of school leaders in taking responsibility for ensuring partnership structures in the sustainability, and Scrutiny's recognition of the work county. undertaken by SLES to support this. There is good evidence of impact (15% of schools are in federations and a further 33% of schools are currently 9% in collaborations), but we recognise that there is scope in academy trusts - 23.5%

for more schools to actively consider their options for the

		future. Actions: The department will consider what more can be done within available resources to encourage strong partnerships as part of the forthcoming review of <i>Excellence for All</i> .		schools, 57% secondary, 90% specials, 100% alternative provision. 21% of primary schools are in federations.
R3	The Local Authority to undertake a thorough review of how the ongoing budget for SLES is best utilised. This will help ensure the purpose of the service and its staffing arrangements are appropriately aligned to meet the needs of the evolving educational landscape in East Sussex.	The department can provide reassurance that the service has anticipated the future landscape in relation to its staffing and planning. The planned major reduction in resources over the next three years was based upon a wholesale review in 2017/2018 and is aligned with the core offer. Given the recent review of SLES the department believes that a further wholesale review would not be appropriate at this time. However, the service continues to keep priorities, budget and staffing under review to ensure they are aligned. Action: The service will continue to keep under review priorities, budget and staffing arrangements to ensure they are aligned and deliver maximum impact for children and young people.	July 20	The service annually reviews its performance priorities and staffing to ensure these are aligned to resources and budget. The service has recently completed the transfer of the LA functions for running the SCITT and NQT induction programmes to teaching schools and these programmes are now being successfully run by the relevant schools.
R4	 a) The Local Authority to consider promoting to Head teachers and Governing Boards the benefits of a formal partnership arrangement, as well as developing its critical friend role with regard to partnership proposals. b) The Local Authority to consider also clarifying to individual schools at risk what it sees as the potential dangers to them of not actively pursuing a formal partnership arrangement. 	The department welcomes the Scrutiny Review highlighting the potential benefits of partnerships to schools in appropriate circumstances. Action: The department will consider what more can be done within available resources to encourage strong partnerships as part of the forthcoming review of <i>Excellence for All</i> .	Sept 19	The updated Excellence for All strategy published in September 2019 details the partnership infrastructure in placed designed to support schools to improve. There are six well established Educational Improvement Partnerships which are a geographically-based network of schools set up to support each other to improve through sharing data; deploying expertise between schools, delivering school-led CPD

				and building capacity for system support. As the school-led system evolves, the Secondary and Primary Boards will share collective responsibility for leading school improvement and outcomes across the county.
R5	The Local Authority to consider developing the next iteration of its Excellence for All strategy document and other related documents so that it: • promotes the development of formal partnership arrangements; • emphasises the leadership role of schools; and • offers bespoke advice that is tailored to meet the needs of rural primary and small schools.	Work to review and update our strategy <i>Excellence for All</i> will commence in May 2019 for publication in September 2019. The updated strategy will cover the period 2019-2021 and will take account of the core offer proposals. Action: The Scrutiny recommendations will be considered as part of the review of <i>Excellence for All</i> .	Sept 19	See R4.
R6	So as to present a consistent and clear message to schools, and to draw on the combined strengths and experiences of each party, the Local Authority should seek to strengthen its relationships with the main strategic educational bodies in East Sussex. For example, this might include exploring the development of a common approach to formal partnerships.	The department takes a planned strategic approach to engagement with other strategic bodies, in line with the relationship articulated in our strategy <i>Excellence for All</i> . The department welcomes Scrutiny's recognition of the importance of these strategic relationships. However, ability to further develop work with partners will be limited given the planned reduction in resources in this area. Action: The department will take this recommendation into account when updating existing guidance on partnerships as part of the forthcoming review of <i>Excellence for All</i> .	Sept 19	The Secondary Board was established in autumn 2018, accountable to secondary headteachers and East Sussex local authority. The Board serves all the secondaries in East Sussex, whether they are local authority schools, stand-alone academies or members of a multi-academy trust. The Primary Board was established in September 2019 has been established as the next step in the

				development of the school-led system striving for educational excellence. The Board will provide overall strategic leadership to the work of all Primary schools and help to bring greater coherence and impact to the range of improvement work happening across the county.
R7	That the Local Authority develop further it's 'brokerage' role and develop innovative ways of facilitating school partnership that might not otherwise come into being.	The department welcomes Scrutiny's recognition of the important role the LA has taken in brokering school partnerships, federations and academy trusts. All academy trusts, bar one, have been brokered by the LA. The department's ability to further develop this role is limited given the anticipated reduction in resources for this area. Action: The review of <i>Excellence for All</i> will take into account the future local authority brokerage role and consider what can be achieved within available resources.	Sept 19	See R4 and R6.
R8	The experiences of successful formal partnership arrangements are recorded and shared by the Local Authority. The aim being to: • help other existing partnerships more fully realise the benefits of their arrangements; and • develop advice for 'single' schools who are considering entering into a formal partnership arrangement.	The department agrees that it is helpful to share experiences from existing partnerships. Although we already provide case studies, and guidance for single schools that are entering into a formal partnership arrangement, we recognise there is always scope for information to be updated and enhanced. Action: The service will continue to record and share details of successful existing partnerships, taking account of Scrutiny recommendations.	Ongoing	Information on all partnership arrangements are recorded by the Local Authority and data is published in a dashboard. This information is shared at various school partnership meetings and governor network meetings.

R9	To help encourage the development of formal partnerships, the Local Authority should consider promoting to schools the creation of a federation as an initial step. This approach would: • help address some of the perceptions which are discouraging change; and • better enable schools to consider, in the context of their local circumstances, whether or not they then wish to convert to academy status.	Action: The messages proposed by Scrutiny will be considered as part of the review of Excellence for All during 2019 (see R5).	Sept 19	Supporting schools to ensure appropriate leadership solutions through academisation and partnership is a key priority for the service. When partnership/academy solutions are identified then support is provided to governors to explore the options and take the necessary next steps.
R10	The Local Authority to develop further guidance which has a focus on the specific role and responsibilities of the formal partnership arrangement governor and their training and development needs.	The department welcomes Scrutiny's recognition of the increasing complexity of the educational environment for governors, particularly partnership governors. One of the priority areas within the existing <i>Excellence for All</i> strategy is to: • Support the development of strong governor-led support and provide high quality training and support for governors and clerks to develop their skills and expertise to secure ongoing improvement in a complex educational environment. The department's ability to provide significant support to governors will be more limited in future given reduced resources. Action: The Scrutiny recommendation will be incorporated within the future provision of lighter touch support to governors.	July 20	The service has develop a sustainable model of governor led support aligned with other school to school improvement systems to build capacity and provide effective governance across groups of schools. We have well established Local Area Forums in place and we run numerous local and specialist networking and training events across the county.
R11	The Local Authority to further develop its toolkits and guidance for schools who are considering creating a federation or converting to academy status, or who are already in a formal	The department agrees that it is helpful to share experiences from existing partnerships. Action:	Ongoing	See R9. There has been a significant restructuring of the Regional Schools Commission and the

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partnership. Such guidance should include specific advice on the role of the Executive Head and Heads of School and their training and development. Consideration should also be given to developing such guidance in partnership with other regional strategic bodies.	The department will take into account the areas of focus suggested by scrutiny when updating existing toolkits and guidance. The potential for any common messages across strategic partners will be considered though our ongoing discussions with the other parties.	current landscape for the future policy direction of academisation remains unclear. While we are awaiting central government direction and guidance on the matter, we will continue to implement the current agreed strategy set out in Excellence for All.
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